# March 28, 2007

# **Working Group of Social Studies Discipline Organizations Joint** Statement on NCLB

**How do we measure the success** of the US education system? Many would answer with "data," i.e., evidence that indicates that our students are prepared for their roles as citizens, as members of a 21st century workforce, and as participants in our democracy. In 2001, Congress passed the No Child Left Behind (NCLB) Act, setting laudatory goals that included attaining proficiency in math and reading by 2014, narrowing the achievement gap, and having well-prepared, highly qualified teachers in every classroom. In doing so, an unintentional consequence of implementation arose, one that involved the marginalization of the core social studies disciplines—civics/government, economics, geography, and history. While NCLB identifies each of these as "core" for the highly qualified provisions of the law, they are not included in the basic program requirements, an anomaly that is resulting in an increased "civic achievement gap."

Evidence of the civic achievement gap is rampant. Measures of knowledge and skills reveal lower scores for Blacks and Hispanics, those from single parent families, and those who are poor. Civic attitudes, as reflected in levels of political and social trust, political efficacy, and civic duty are significantly lower for those who are poor and/or of minority or immigrant status. Civic behaviors, including voting, campaign work, and community activity, follow the same pattern. In the 2004 election, voting rates indicated that 67% of white citizens, 60% of Black citizens, 47% of Hispanic citizens, and 44% of Asian American citizens voted.1

These indicators of civic engagement need to be addressed to the same extent as the indicators of the academic achievement gap.

The key attributes of good citizenship

include knowledge of the core social studies disciplines, as well as skills, attitudes, and behaviors. Recognizing the role of US citizens in world affairs and the realities of a global economy, our students must be prepared for a culturally diverse environment that requires the capacity for economic and political cooperation.<sup>2</sup>

For example, since the fate of the planet is one shared by all, recognition of a common good needs to guide the human use of Earth's environment. Responsible civic values can be applied to these matters in a dynamic manner through a mastery of the content and skills of the core subjects of the social studies. However, the narrowing of the curriculum unintentionally fostered by NCLB has resulted in fewer resources, fewer contact hours with students, and fewer opportunities for professional

The following statement was sent to the Senate Committee on Health, Education, Labor on March 28. 2007, and shortly thereafter to the House Committee on Education & Labor. Thus, the statement is part of Congress's deliberations on NCLB, which are ongoing. Read more at www.socialstudies.org/advocacy/nclb/.

development in civics/government, economics, geography, and history. Since the enactment of NCLB, for example, 33% of school districts surveyed reduced time for the teaching of social studies disciplines.<sup>3</sup>

Data also indicate a deficiency in students' knowledge of history. This lack of knowledge of the basic content of history and of historical thinking skills results in a loss of the nation's memory of past ideas, events, and important personalities, and their collective impact on the development of the United States. The study of history enables students to "understand how the present world we inhabit is the result of choices people have made and convictions they have held." 4

Our members, who include more than 50,000 educators in the core disciplines of social studies from the prekindergarten to the graduate levels, urge Congress to reverse the marginalization of the social studies-and narrow the civic achievement gap-by including provisions for standards, assessment, and professional development in the reauthorization of NCLB. The future of our democracy depends on it.

Specifically, our combined membership recommends:

1. Subpart 1—Basic Program Requirements, sec. 1111. State plans, (b) (1) (C)

Add "the core social studies disciplines-civics/government, economics, geography, and history" to this academic standards provision.

2. Subpart 1—Basic Program Requirements, sec. 1111. Academic Assessments (b) (3) (A)

Add "the core social studies disciplines-civics/government, economics, geography, and history" to the requirements for assessments and accountability.

3. Title II professional development fund requirements include alignment with state standards and assessments.

Adding "the core social studies disciplines-civics/government, economics, geography, and history" to these provisions would allow for equity in funding for these content areas.

#### Notes

- Meira Levinson, "Working Paper 51: The Civic Achievement Gap" (College Park, MD: CIRCLE, The Center for Information and Research on Civic Learning and Engagement, 2007), www.civicyouth. org/PopUps/WorkingPapers/WP51Levinson.pdf
- 2. Partnership for 21 st Century Skills, www.21 stcentury
- "From the Capital to the Classroom: Year 4 of the No Child Left Behind Act" (Washington, DC: Center on Education Policy, 2006), www.cep-dc. org/nclb/Year4/Press
- 4. National Assessment Governing Board, "US History Assessment Framework for the 1994 and 2001 National Assessment of Educational Progress" (Washington, DC: US Department of Education, 2001), p. iv, www.nagb.org/pubs/hframework2001. pdf

# **Working Group of Social Studies Discipline Organizations**

American Historical Association, **Teaching Division** 

Center for Civic Education

**Constitutional Rights Foundation** 

Constitutional Rights Foundation/ Chicago

JA Worldwide™

National Council on Economic

Education

National Council for the Social Studies

National Geographic Society

**National History Day** 

Organization of American Historians

World History Association

October 21, 2004

# **Joint Organizational** Statement on the No Child Left Behind (NCLB) Act

**The undersigned education,** civil rights, religious, children's, disability, civic and labor organizations are committed to the No Child Left Behind Act's objectives of strong academic achievement for all children and closing the achievement gap. We believe that the federal government has a critical role to play in attaining these goals. We endorse the use of an accountability system that helps ensure all children, including children of color, from low-income families, with disabilities, and of limited English proficiency, are prepared to be successful, participating members of our democracy.

While we all have different positions on various aspects of the law, based on concerns raised during the implementation of NCLB, we believe the following significant, constructive corrections are among those necessary to make the Act fair and effective. Among these concerns are: over-emphasizing standardized testing, narrowing curriculum and instruction to focus on test preparation rather than richer academic learning; over-identifying schools in need of improvement; using sanctions that do not help improve schools; inappropriately excluding low-scoring children in order to boost test results; and inadequate funding. Overall, the law's emphasis needs to shift from applying sanctions for failing to raise test scores to holding states and localities accountable for making the systemic changes that improve student achievement.

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### Progress Measurement

- 1. Replace the law's arbitrary proficiency targets with ambitious achievement targets based on rates of success actually achieved by the most effective public schools.
- 2. Allow states to measure progress by using students' growth in achievement as well as their performance in relation to pre-determined levels of academic proficiency.
- 3. Ensure that states and school districts regularly report to the government and the public their progress in implementing systemic changes to enhance educator, family, and community capacity to improve student learning.
- 4. Provide a comprehensive picture of students' and schools' performance by moving from an overwhelming reliance on standardized tests to using multiple indicators of student achievement in addition to these tests.
- 5. Fund research and development of more effective accountability systems that better meet the goal of high academic achievement for all children

#### Assessments

- 6. Help states develop assessment systems that include district and school-based measures in order to provide better, more timely information about student learning.
- 7. Strengthen enforcement of NCLB provisions requiring that assessments must:
  - Be aligned with state content and achievement standards:
  - Be used for purposes for which they are valid and
  - Be consistent with nationally recognized professional and technical standards:
  - Be of adequate technical quality for each purpose required under the Act;
  - Provide multiple, up-to-date measures of student performance including measures that assess higher order thinking skills and understanding; and
  - Provide useful diagnostic information to improve teaching and learning.

8. Decrease the testing burden on states, schools and districts by allowing states to assess students annually in selected grades in elementary, middle schools, and high schools.

### **Building Capacity**

- Ensure changes in teacher and administrator preparation and continuing professional development that research evidence and experience indicate improve educational quality and student achievement.
- 10. Enhance state and local capacity to effectively implement the comprehensive changes required to increase the knowledge and skills of administrators, teachers, families, and communities to support high student achievement.

#### Sanctions

- 11. Ensure that improvement plans are allowed sufficient time to take hold before applying sanctions; sanctions should not be applied if they undermine existing effective reform efforts.
- 12. Replace sanctions that do not have a consistent record of success with interventions that enable schools to make changes that result in improved student achievement.

#### Funding

- 13. Raise authorized levels of NCLB funding to cover a substantial percentage of the costs that states and districts will incur to carry out these recommendations, and fully fund the law at those levels without reducing expenditures for other education programs.
- 14. Fully fund Title I to ensure that 100 percent of eligible children are served.

We, the undersigned, will work for the adoption of these recommendations as central structural changes needed to NCLB at the same time that we advance our individual organization's proposals.

The most current list of signers, which includes NCSS, can be seen at the FairTest website www.fairtest.org/joint%20statement %20civil%20rights%20grps%2010-21-04.html. Signers as of July 4, 2007 are shown on the next page.

# Signers of the October 21, 2004 Statement on NCLB

**Advancement Project** 

The American Association of Colleges for Teacher Education (AACTE)

American Association of School Administrators

American Association of School Librarians (AASL), a division of the American Library Association (ALA)

American Association of School Personnel Administrators

American Association of University Women

American Baptist Women's Ministries

American Civil Liberties Union

**American Counseling Association** 

American Dance Therapy Association

American Federation of Labor – Congress of Industrial Organizations (AFL-CIO)

American Federation of School Administrators (AFSA)

American Federation of State, County and Municipal Employees (AFSCME)

American Federation of Teachers

American Friends Service Committee

American Humanist Association

American Music Therapy Association

American Occupational Therapy Association

American Speech-Language-Hearing Association

American School Counselor Association

Americans for the Arts

Annenberg Institute for School Reform

Asian American Legal Defense and Education

Asian Pacific American Labor Alliance (APALA) ASPIRA

Association for Supervision and Curriculum Development

Association of Community Organizations for Reform Now (ACORN)

Association of Education Publishers

Association of School Business Officials International (ASBO)

Assocation of Teacher Educators

**Big Picture Company** 

Business and Professional Women/USA

Center for Community Change

Center for Expansion of Language and Thinking

Center for Parent Leadership

The Center for Policy Alternatives

Change to Win

Children's Aid Society

Children's Defense Fund

Church Women United

Citizens for Effective Schools

Coalition for Community Schools

**Coalition of Essential Schools** 

Commission on Social Action of Reform Judaism

Communities for Quality Education

COSN (Consortium for School Networking)

Council of Administrators of Special Education, Inc.

Council for Children with Behavioral Disorders

Council for Exceptional Children

Council for Hispanic Ministries of the United Church of Christ

Council for Learning Disabilities

Cross City Campaign for Urban School Reform

Disciples Home Missions of the Christian Church (Disciples of Christ)

Disciples Justice Action Network (Disciples of Christ)

Division for Learning Disabilities of the Council for Exceptional Children (DLD/CEC)

**Education Action!** 

**Education Not Incarceration** 

**Episcopal Church** 

Evangelical Lutheran Church in America

**Every Child Matters** 

FairTest: The National Center for Fair & Open

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Forum for Education and Democracy

Gay, Lesbian, Straight Education Network (GLSEN)

Gender Public Advocacy Coalition (GPAC)

The Holmes Partnership

**Hmong National Development** 

Indigenous Women's Network

Institute for Language and Education Policy

International Reading Association

ISTE (International Society for Technology in Education)

International Technology Education Association

Japanese American Citizens League

Learning Disabilities Association of America League of United Latin American Citizens (LULAC)

Mental Health America

Ministers for Racial, Social and Economic justice of the United Church or Christ

National Association for the Advancement of Colored People (NAACP)

NAACP Legal Defense and Education Fund

National Alliance of Black School Educators

National Association for Asian and Pacific American Education (NAAPAE)

National Association for Bilingual Education (NABE)

National Association for the Education and Advancement of Cambodian, Laotian and Vietnamese Americans (NAFEA)

National Association for the Education of African American Children with Learning Disabilities (NAEAACLD)

National Association of Federally Impacted Schools

National Association of Pupil Service

Administrators
National Association of School Nurses

National Association of School Psychologists National Association of Secondary School

Principals (NASSP)

National Association of Social Workers

National Baptist Convention, USA (NBCUSA) National Coalition for Asian Pacific American

**Community Development** 

National Coalition of ESEA Title I Parents

National Coalition for Parent Involvement in Education (NCPIE)

National Conference of Black Mayors

National Council for the Social Studies

National Council for Community and Education Partnerships (NCCEP)

National Council of Churches

National Council of Jewish Women

National Council of Teachers of English

**National Education Association** 

National Education Taskforce

National Federation of Filipino American Associations

National Indian Education Association

National Indian School Board Association

National Korean American Service & Education Consortium (NAKASEC)

National Ministries, American Baptist Churches

National Pacific Islander Educator Network

National Parent Teacher Association (PTA)

**National Reading Conference** 

National Rural Education Association

National School Boards Association

National School Supply and Equipment Association

National Science Teachers Association

National Superintendents Roundtable

National Urban League

Native Hawaiian Education Association

The Network of Spiritual Progressives

Organization of Chinese Americans

Public Education Network (PEN)

People for the American Way Presbyterian Church (USA)

Progressive National Baptist Convention

Protestants for the Common Good

Rural School and Community Trust

Service Employees International Union

School Social Work Association of America

Social Action Committee of the Congress of Secular Jewish Organizations

Sikh American Legal Defense and Education Fund

Southeast Asia Resource Action Center (SEARAC)

Stand for Children

Teachers of English to Speakers of Other Languages, Inc. (TESOL)

United Black Christians of the United Church

United Church of Christ Justice and Witness Ministries

United Methodist Church, General Board of Church and Society

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Women's Division of the General Board of Global Ministries, The United Methodist Church

Women of Reform Judaism